

Development of a technology roadmap for bioenergy exploitation including biofuels, waste-to-energy and power generation & CHP

Miguel Angel GONZALEZ-SALAZAR*, Mauro VENTURINI, Witold-Roger POGANIETZ, Matthias FINKENRATH

Trevor KIRSTEN, Helmer ACEVEDO, Pier Ruggero SPINA

* Corresponding author

Miguel Angel GONZALEZ-SALAZAR, gzm1n@unife.it, Università degli Studi di Ferrara (Ferrara, Italy)

Mauro VENTURINI, mauro.venturini@unife.it, Università degli Studi di Ferrara (Ferrara, Italy)

Witold-Roger POGANIETZ, witold-roger.poganietz@kit.edu, Karlsruhe Institute of Technology, (Karlsruhe, Germany)

Matthias FINKENRATH, matthias.finkenrath@hs-kempten.de, Kempten University of Applied Sciences (Kempten, Germany)

Trevor KIRSTEN, kirstent@ge.com, GE Global Research (Garching b. München, Germany)

Helmer ACEVEDO, hacevedog@unal.edu.co, Universidad Nacional de Colombia (Bogotá, Colombia)

Pier Ruggero SPINA, pier.ruggero.spina@unife.it, Università degli Studi di Ferrara (Ferrara, Italy)

Abstract

This paper describes the process of developing a technology roadmap for deploying bioenergy technologies at a country level. A method for energy technology roadmapping adapted to the conditions of developing countries is proposed. This method combines an acknowledged roadmapping framework from prior art, a new strategy to build consensus based on the Delphi method and a strong focus on analytical modeling for supporting expert judgment. This method aims to be simple, transparent and affordable. The proposed method is applied to Colombia for creating a plan to deploy sustainable bioenergy technologies in Colombia until 2030. This plan consists of a set of long-term goals, milestones, barriers and action items identified by over 30 experts for key bioenergy technology areas (viz. bioethanol, biodiesel, renewable diesel, biomethane, biogas, waste-to-energy and power generation and combined heat and power). Finally, the relevance of the process of developing a technology roadmap for bioenergy exploitation in Colombia in other developing countries is discussed.

28 **Keywords:** roadmap, biomass, biofuels, bioethanol, biodiesel, renewable diesel, biomethane, biogas, power

1 29 generation, CHP, waste-to-energy, Delphi method, Colombia

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4 30 **Nomenclature**

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7 31 **Acronyms**

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9 32 Asocaña Association of Sugar Cane Growers of Colombia

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11 33 BID Inter-American Development Bank

12 34 BOD biochemical oxygen demand

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14 35 CHP combined heat and power

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16 36 DOE U.S. Department of Energy

17 37 Ecopetrol Colombian Petroleum Co.

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19 38 ESCO Energy Service Company

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22 40 FFV flex-fuel vehicles

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24 41 GBEP Global Bioenergy Partnership

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30 45 ILUC indirect land-use change

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32 46 MME Ministry of Mines and Energy, Colombia

33 47 NGO non-governmental organization

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35 48 NIZ non-interconnected zones

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37 49 NOx nitrogen oxides

38 50 NREL U.S. National Renewable Energy Laboratory

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40 51 OECD Organisation for Economic Co-operation and Development

41 52 OEM original equipment manufacturer

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43 53 R&D research and development

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45 54 SME small and medium-sized enterprises

46 55 UPME Mining and Energy Planning Unit, Colombia

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50 57 **1. Introduction**

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53 58 Nations face the critical challenge of designing energy systems able to ensure an adequate energy supply and a

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55 59 sustainable development, while protecting the environment and avoiding conflicts with other nations. Thus, it has

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57 60 become apparent that long-term and strategic planning of energy resources, energy supply and demand is pressingly

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60 61 required (Mizanur Rahman, Paatero, Lahdelma, & Wahid, 2016; Bale, Varga, & Foxon, 2015; Pfenninger & Keirstead,

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62 2015; Igos, et al., 2015; Park, Kim, & Kim, 2014; Cheng, Chang, & Lu, 2015). Long-term and strategic planning offers
163 multiple benefits: a) it enables a nation to prepare for the future in an orderly and systematic way, b) it provides a
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364 basis for building consensus on needs and for measuring progress and impact and c) it turns consensus and analytical
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565 work into systematic actions. While long-term and strategic planning is very advantageous, it is also demanding. It
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766 involves many uncertainties in a rapidly changing external environment that demands significantly more time and
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967 resources than short-term planning.

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1369 Technology roadmapping is a tool used in strategic planning, which offers the key advantage of providing information
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1670 to organizations or nations to make better technology investment decisions (Garcia & Bray, 1997; Phaal, Farrukh, &
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1871 Probert, 2001). Technology roadmapping does this by: a) engaging diverse stakeholders in finding consensus on
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2072 common goals (e.g. needs, solutions, etc.), b) identify critical needs that drive technology selection and decisions, c)
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2273 identify technologies that satisfy critical needs and d) develop and implement a plan to deploy selected technology
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2474 alternatives. Technology roadmapping is particularly important when the investment decision is not straight forward,
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2675 because of uncertainty in which alternative to pursue, or because a need to a coordinated deployment of multiple
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2976 technologies exists (Garcia & Bray, 1997). While technology roadmapping is a powerful tool, it is also very resource
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3177 intensive. It requires substantial amount of information, it requires skilled participants, and since it is a collaborative
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3378 and iterative process, it requires significant planning and coordination (Garcia & Bray, 1997; Phaal, Farrukh, & Probert,
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3579 2001; IEA, 2010). So far, technology roadmapping has mostly been applied in industrialized nations and large
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3780 emerging economies, where the requirements described above for carrying out technology roadmapping have been
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3981 fulfilled and where more R&D activities have taken place (Amer & Daim, 2010). In contrast, technology roadmapping
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4282 has been rarely employed in developing countries, where available data, skilled labor and resources may be limited.

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4483 Technology roadmapping has been extensively used at product, technology, company, sector and national levels by
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4684 companies, NGO's, universities and international organizations to address a wide variety of topics (Amer & Daim,
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4885 2010). Across topics, energy is the single topic with the highest number of public domain roadmaps (Amer & Daim,
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5086 2010). Across energy roadmaps, Amer & Daim report that sustainable energy is the most addressed topic.

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5488 Among the different sustainable energy resources, one of particular interest as much to industrialized countries (for
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5789 producing heat and power) as to emerging and developing countries (for cooking and heating) is biomass. Biomass is
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5990 today the largest renewable resource and global interest on its sustainable use and potential to reduce dependency
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6191 on fossil fuels and decrease greenhouse gas emissions continues to grow (IEA, 2012a). In recent years, various

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92 industrialized countries and emerging economies have developed roadmaps for exploiting biomass resources and
1 93 deploying bioenergy technologies. Examples include global technology roadmaps on biofuels for transport (IEA,
2 394 2011b) and bioenergy for heat and power (IEA, 2012a), European Union roadmaps on biomass technology (RHC,
4 595 2014), biofuels for transport (E4tech, 2013) and biogas (AEBIOM, 2009), United States roadmaps on bioenergy and
6 796 biobased products (Biomass Technical Advisory Committee, 2007) and algal biofuels technology (DOE, 2010a), a
8 997 roadmap for sustainable aviation biofuels for Brazil (Boeing-Embraer-FAPESP-UNICAMP, 2014), China roadmaps on
10 11 biomass energy technologies (ERI-NDRC, 2010) and rural biomass energy (Zhang, et al., 2010), a roadmap for
12 99 biorefineries in Germany (Bundesregierung, 2012), among others. However, despite a vast potential and the
13 14 significant demand for bioenergy, the deployment of technology roadmaps for exploiting bioenergy in developing
15 1600 countries has been scarce.

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23 103 In summary, in developing countries the use of technology roadmapping has been scarce in general and particularly
24 104 rare in the context of bioenergy, despite having a vast potential. This paper aims to fill this gap. The paper has two
25 26 main goals. The first goal is to propose a method for energy technology roadmapping, which adapts IEA guidelines to
27 105 the conditions of developing countries. The method aims to be simple, affordable and supported by analytical
28 106 modeling. The second goal is to apply the proposed method to create a plan for deploying sustainable bioenergy
30 3107 technologies in Colombia for the period 2015-2030. This plan consists of a set of long-term goals, milestones, barriers
32 3308 and action items identified by experts for different bioenergy technology areas. It is important to note that the
34 35 modeling framework used to evaluate the impacts of implementing this plan on the energy system, the GHG
36 110 emissions and land use of the country are not presented here, but in a separate publication by the same authors
37 38 (Gonzalez-Salazar, et al., 2016).

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45 46 The paper is structured as follows: Section 2 presents the proposed method for energy technology roadmapping,
47 48 Section 3 describes the application of this method to Colombia, Section 4 presents the main outcomes of the
49 50 roadmapping process applied to Colombia, Section 5 presents lessons and recommendations to other developing
51 52 countries and finally Section 6 draw some conclusions.

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121 Method

122 2.1. State-of-the-art

123 A technology roadmap is a strategic plan that describes the steps required to achieve stated outcomes and goals (IEA,
124 2010). Roadmapping is the process of developing, implementing, monitoring and updating a technology roadmap (IEA,
125 2010). The process of developing a technology roadmap is as important as the roadmap itself, because of the
126 associated communication and consensus generated between stakeholders (Phaal & Muller, 2009). An effective
127 roadmap must address three key questions: Where are we now? Where do we want to go? How can we get there?
128 (Phaal & Muller, 2009).

129 There are many of methods and approaches in the literature for creating technology roadmaps, as documented by
130 (Amer & Daim, 2010). An analysis of 80 different roadmapping approaches concluded that while it is not possible to
131 declare a single best and definitive method, there are a number of good practices (de Laat, 2004; Kostoff, Boylan, &
132 Simons, 2004). Good practices include, identifying key stakeholders, organizing workshops, encouraging a multi-
133 perspective approach, among others (de Laat, 2004; Kostoff, Boylan, & Simons, 2004; Amer & Daim, 2010).

134 Amer & Daim analyze the different techniques used in technology roadmapping at a national level in the particular
135 context of renewable energy. Techniques very frequently used in most of the roadmaps include scenario based
136 planning and expert panels, while a technique used in approximately 50% of the roadmaps is SWOT analysis. On the
137 other hand, techniques rarely used in roadmaps include Delphi method, risk assessments, PEST analysis, patent
138 analysis, citation work analysis and quality function deployment (QFD) (Amer & Daim, 2010).

139 Amer & Daim further recommend standardizing these renewable energy roadmaps by proposing a generic framework
140 (Amer & Daim, 2010). The guide to develop and implement energy technology roadmaps by the International Energy
141 Agency (IEA, 2010) is a step in this direction. This guide aims at providing countries and companies with a framework
142 to design, manage and implement an effective energy roadmap process. The guide proposes a roadmap structure
143 composed of five elements (IEA, 2010): 1) goals: set of targets that will result in the desired outcome; 2) milestones:
144 interim performance targets for achieving the goals; 3) gaps and barriers: list of gaps in knowledge and barriers to
145 achieve goals and milestones; 4) action items: actions to be taken to overcome gaps in knowledge or barriers for
146 achieving the goals; 5) priorities and timelines: list of most important actions needed to achieve the goals and time
147 frames. Regarding the roadmapping process itself, the guide proposes a process consisting of two types of activities
148 (expert judgment and consensus and data and analysis) and four phases (planning and preparation, visioning,
149 roadmap development and roadmap implementation and revision). Expert judgment and consensus activities are

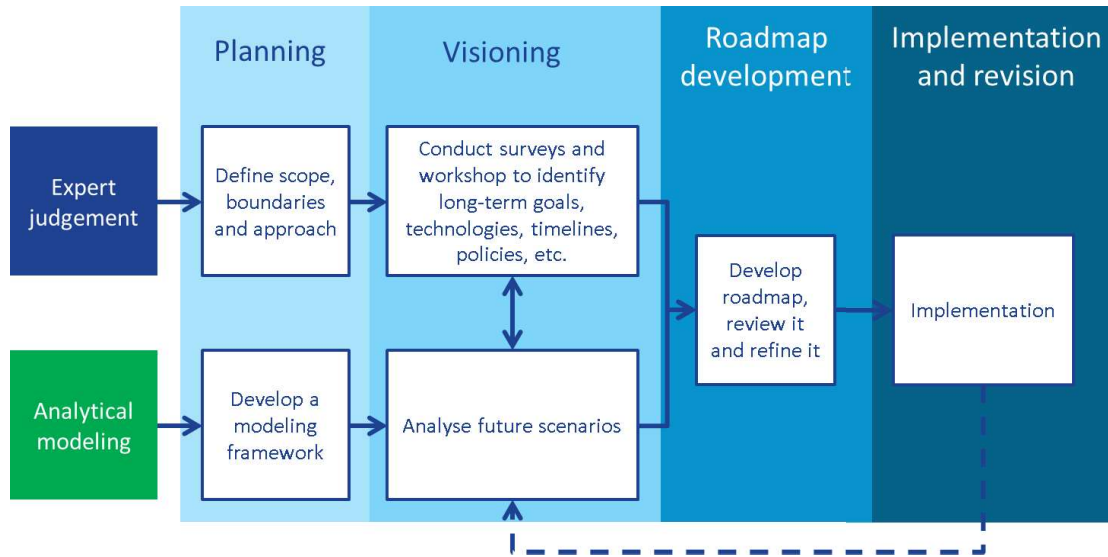
150 proposed to build consensus on goal and targets, verify assumptions, identify barriers and strategies. Data and
151 analysis are proposed to support and facilitate expert judgment with sound facts. These two activities are carried out
152 in four phases. In the planning and preparation phase, the scope, boundaries and implementation approach are
153 defined. In the visioning phase, workshops are conducted to identify long-term goals. In the development phase,
154 further workshops are conducted to setup priorities and the actual document is created, reviewed and refined.
155 Finally, in the implementation phase, the roadmap is implemented and monitored and further workshops are
156 conducted to re-assess priorities as time progress. The IEA recommends involving 40-100 stakeholders in the
157 development of a roadmap and estimates 6-14 months to develop it. Advantages of this guide include: a) a very
158 robust and systematic structure that allows its application to any sector and country, b) use of data and analysis to
159 support expert judgment, c) detailed definition of activities, goals and responsibilities by the different stakeholders
160 and d) recommendation of effective mechanisms to implement roadmaps. Disadvantages of this guide include: a) it
161 can be challenging to implement the method in developing countries, as its structure might be too complex and the
162 process too lengthy, b) while analytical modeling is considered, it is only optional, c) there is a lack methods to address
163 the challenge of not building consensus among experts (the IEA recommends to choose one position, to present the
164 opposing views if one of those is the minority, or to attempt to create consensus between the two sides).
165 In summary, while the guide proposed by IEA is a very detailed and robust method that can be applied to any country,
166 its structure is best adapted to OECD countries. For developing countries, it can be challenging to implement the full
167 method, which requires various detailed and lengthy processes and involve multiple working groups. In developing
168 countries, resources and experts often lack or should focus on fulfilling needs that are more urgent.

169 **2.2. Proposed method**

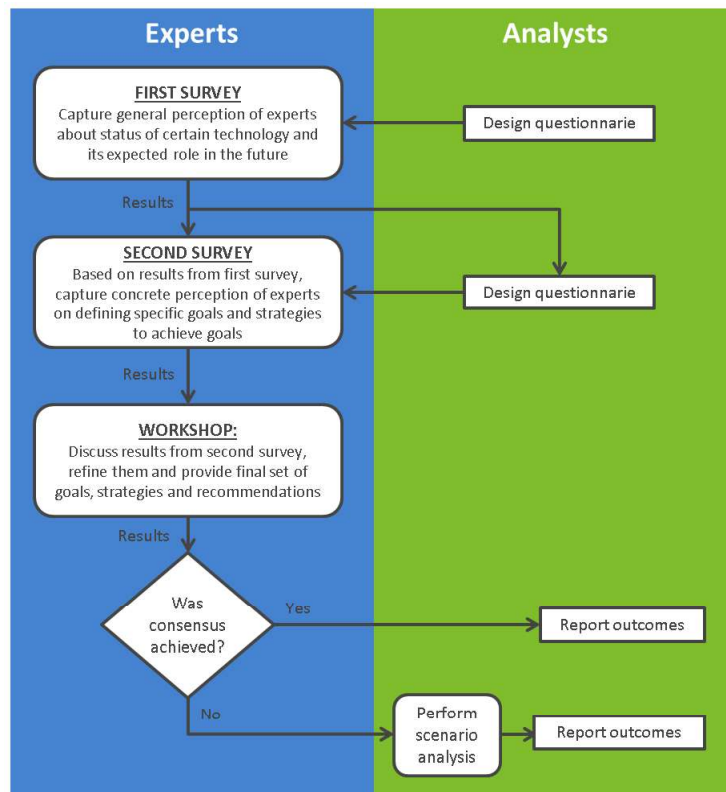
170 A method for energy technology roadmapping adapted to the conditions of developing countries is proposed. The
171 method consists of three components: 1) a simplified version of the IEA's guide structure, 2) a new strategy to build
172 consensus and 3) a strong focus on analytical modeling for supporting expert judgment. This method recognizes the
173 advantages of the guide to develop and implement energy technology roadmaps by the IEA and proposes various
174 modifications to reduce its disadvantages when applied to developing countries.

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176 Firstly, it is proposed to maintain the robust IEA's structure consisting of two types of activities (expert judgment and
177 consensus and data and analysis) and four phases (planning and preparation, visioning, roadmap development and
178 roadmap implementation and revision) but in a simplified version. The proposed method is shown in Figure 1, where

179 feedback loops are avoided and workshops are reduced to a minimum. However, expert judgment as well as
 180 communication and consensus between stakeholders are needed for developing effective roadmaps. Hence, a new
 181 strategy to build consensus is proposed. This strategy combines surveys and a workshop following the Delphi method
 182 (see Figure 2). Rather than conducting three workshops at the visioning phase as in the IEA's guide, it is suggested to
 183 conduct two sequential surveys and a single workshop, following the Delphi method.



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186 **Figure 1.** Proposed method for energy technology roadmapping, adapted from (IEA, 2010).



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188 **Figure 2.** Proposed strategy to build consensus

189 In the first survey, analysts design a questionnaire whose goal is to capture the general perception of experts about
190 the status of certain technology and what is its expected role in the future. Results from the first survey (maintaining
191 anonymity of the participants) are summarized and based upon the results a new questionnaire is designed by
192 analysts. This second survey aims to capture more concretely the perception of experts on the technology of study,
193 and encourage them to define specific goals and strategies to achieve these goals. Results of the second survey (again
194 maintaining anonymity of the participants) are summarized and presented in the workshop. In the workshop, experts
195 discuss these results, refine them and define a final set of goals, strategies and recommendations. This sequential
196 process follows the Delphi method, in which the opinion of individual experts at various stages is influenced by the
197 opinion of the group. Opinion of experts tends to converge after various rounds, which encourages consensus building
198 (Hsu & Sandford, 2007). If consensus was achieved during the process, analysts report outcomes. In case consensus is
199 not achieved, it is proposed to perform scenario analysis, i.e. consider various possible storylines.

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201 The third component of the proposed method is giving a stronger focus to analytical modeling for supporting expert
202 judgment. The IEA's guide considers that analytical modeling adds value to the roadmapping process, but is not
203 required. Moreover, the IEA's guide suggests that the extent to which analytical modeling should be applied depends
204 on the amount and quality of available data, skilled labor and resources, which are limited in developing countries.
205 Authors agree with these statements, but believe that start applying analytical modeling, although challenging, is
206 essential for assessing complex challenges like energy, economy, emissions and land use and their linkages. Hence, it
207 is proposed to use analytical modeling for supporting expert judgment and for adding value to technology
208 roadmapping.

209 **3. Application of the method to Colombia**

210 **3.1. Motivation**

211 Colombia is contemplating peace agreements after a 50-year armed conflict, which would open up the possibility of
212 modernizing agriculture, improving living standards in rural areas and exploiting the vast bioenergy potential (i.e.
213 Colombia is one of the seven countries in the world where more than half of the potentially available global arable
214 land is concentrated (FAO, 2011)). However, Colombia does not yet seem prepared for such ambitious reforms. While
215 today bioenergy is the second largest renewable energy resource (3.8 million tons of oil equivalent –Mtoe–) after
216 hydropower (4.2 Mtoe) (UPME, 2011), only a limited number of studies have previously explored its further

217 deployment (MRI-UNC-NUMARK, 2010; Mora Alvarez, 2012) and the magnitude of its impact has not been
218 investigated in detail. More importantly, no official plans exist today for exploiting it in the long-term at a national
219 level. Recognizing the importance of biomass and the lack of long-term strategic planning to exploit it, a roadmap to
220 support the deployment of bioenergy technologies until 2030 is proposed for Colombia, full details can be found in
221 (Gonzalez-Salazar, et al., 2014c). The mentioned roadmap was developed in the framework of a long-term effort of
222 the authors, as documented in (Gonzalez-Salazar, et al., 2014a; Gonzalez-Salazar, et al., 2014b).

223 3.2. Context

224 The current energy sector in Colombia is synthetically described in the following. Between 1975 and 2009, primary
225 energy demand¹ doubled (from 17 to 37 Mtoe), increasing at a compound annual growth rate –CAGR– of 2.3% (UPME,
226 2011). While this rate of increase was similar to other countries in the region (Sheinbaum, Ruíz, & Ozawa, 2011),
227 Colombia only accounted for 4% of the primary energy demand in Latin America in 2009 (EIA, 2016). Compared to
228 primary energy demand, GDP grew at a CAGR of 3.7%. This promoted an annual reduction of 1.4% in energy intensity
229 (from 0.16 to 0.09 toe/US\$2005), which was significantly higher than other countries in the region (Sheinbaum, Ruíz,
230 & Ozawa, 2011). The share of fossil fuels in the primary energy demand increased from 69% to 77%, while the share of
231 renewables reduced from 31% to 23%. While this was actually contrary to the trend experienced by other countries in
232 the region (Sheinbaum, Ruíz, & Ozawa, 2011), it is expected to continue in the future (Gonzalez-Salazar, et al., 2014c;
233 Calderón, et al., 2015). Oil was and continues to be the source with the highest shares (45%) in the energy mix,
234 followed by natural gas, which grew from 10 to 22%. In contrast, bioenergy (i.e. woodfuel, cane bagasse² and biomass
235 residues³) reduced from 26 to 10%.

236 Final energy use also doubled between 1975 and 2009. Demand for modern energy services, such as electricity and
237 natural gas increased at CAGR of 4.5% and 5.4% respectively. Furthermore, demand for crude oil increased at a CAGR
238 of 1.6% and traditional biomass reduced at a CAGR of 0.5%. The substantial increase in demand for electricity and
239 natural gas is partly explained by a higher level of access to these services. Between 1975 and 2009, access to
240 electricity increased from 63 to 97%, while access to natural gas increased from 0 to 48% (Fresneda, Gonzalez,
241 Cárdenas, & Sarmiento, 2009; Parra Torrado, 2011). Despite these improvements, Colombia is still below the average
242 of Latin America (Fresneda, Gonzalez, Cárdenas, & Sarmiento, 2009; Parra Torrado, 2011). Today, 1 million people
243 living in remote areas still lack access to electricity (Silva & Nakata, 2009). Hydro dominates power generation with an

244 ¹ Defined as the sum of final energy use by sector and losses in energy transformation.

245 ² Includes bagasse from sugarcane but excludes bagasse from jaggery cane.

246 ³ Mostly palm oil residues.

244 average contribution of 72%, followed by gas (16%), coal (9%) and to a lesser extent, oil, bioenergy and wind (UPME,
245 2011). Over-dependence on a hydro-dominated system has proven vulnerable to droughts caused by El Niño-
246 Southern Oscillation (ENSO). For instance, in 1992 and 1997, severe droughts caused reductions in the water inflow of
247 reservoirs by more than 30% and were also responsible for blackouts (Arango & Larsen, 2010). To reduce the over-
248 dependence on uncertain weather conditions, new gas- and coal-fired power plants were built (Quijano, Botero, &
249 Domínguez, 2012). This increased the reliability of the system, but raised emissions and concerns regarding energy
250 security (Arango & Larsen, 2010). In the transport sector, vehicle ownership grew exponentially from 0.5 to 6 million
251 vehicles between 1975 and 2009 (Echeverry, et al., 2008; MinTransporte-CEPAL, 2010; UPME, 2010) and their demand
252 for energy increased three-fold at a CAGR of 2.8%. The bulk of this demand was mostly covered by fossil fuels (e.g.
253 gasoline, diesel and compressed natural gas –CNG–), while biofuels (e.g. bioethanol and biodiesel) contributed to
254 about 4% (UPME, 2011).

255 Some studies in the literature have addressed the future energy demand and supply, for example (Gonzalez-Salazar,
256 et al., 2016; Calderón, et al., 2015; ECLAC, 2013). While Gonzalez-Salazar et al. employed LEAP to analyze the future
257 energy demand and supply until 2030, Calderón et al. analyze it until 2050 using three models (viz. GCAM, TIAM-ECN
258 and PHOENIX). Gonzalez-Salazar et al. estimate a significant growth in primary energy demand (from 41 to 94 Mtoe),
259 road transport demand (from 8 to 27 Mtoe), electricity generation (from 5 to 11 Mtoe) and natural gas supply (from 4
260 to 14 Mtoe) between 2010 and 2030. These numbers agree with results of Calderón et al. and ECLAC, in which primary
261 energy demand in 2030 ranges between 83 and 119 Mtoe. In Gonzalez-Salazar et al., the share of fossil fuels in the
262 primary energy demand increases from 75% to 85%, while in power generation it increases from 29% to 50%. In
263 contrast, the share of bioenergy during the same period reduces from 15% to 8% in the primary energy demand and
264 from 3% to 1.6% in power generation. According to Gonzalez-Salazar et al., this result is a consequence of a
265 combination of factors including increasing urbanization, greater access to electricity and natural gas services, rapid
266 growth of road vehicle ownership and increased deployment of gas- and coal-fired power plants. The decline of
267 biomass and hydro as well as the increase in demand for fossil fuels in the baseline also agrees with estimates
268 published by ECLAC and by Calderón et al. for the three models mentioned earlier.

269 3.3. Scope

270 The proposed method is applied to create a plan (roadmap) to deploy sustainable biofuel and biomass technologies in
271 Colombia for the period 2015-2030. Concretely, the roadmap aims to:

- 272 1. Define long-term goals, strategies, plans and policies to continue deploying first generation biofuels (sugar
273 cane-based bioethanol and palm-oil based biodiesel) and to start deploying second-generation biofuels (i.e.
274 solid, liquid and gas biofuels produced from feedstocks not used for human consumption (IEA, 2008)) and
275 biomass-based heat and power generation technologies (using non-food feedstock, e.g. wood, agricultural
276 residues, biogas, landfill gas, etc.) in Colombia for the period 2015-2030
277 2. Identify gaps in knowledge and barriers to accomplish the proposed goals.
278 3. Define actions that should be taken by stakeholders to overcome barriers and accomplish the proposed
279 goals.

280 It is important to mention that the modeling framework used to evaluate the impacts of implementing this plan on
281 the energy system, the GHG emissions and land use of the country are not presented here, but in a separate paper by
282 the same authors (Gonzalez-Salazar, et al., 2016).

283 **3.4. Position towards residual biomass**

284 The roadmap supports the ongoing deployment of first-generation biofuels, but strongly encourages an accelerated
285 and sustainable exploitation of residual biomass and other non-food feedstocks for energy production. The main
286 reason for encouraging the use of non-food biomass feedstocks over sugars and vegetable oils for energy production
287 is to reduce the potential upward pressure on agricultural and forestry land, commodity prices and ultimately food
288 security. Recent studies have shown that while the current use of bioenergy production in Colombia has not triggered
289 significant impacts on supply and prices, this might change if more biofuel targets are put in place (FAO-GBEP, 2014;
290 Gonzalez-Salazar, et al., 2014b). Increasing blend mandates of bioethanol and biodiesel might lead to an associated
291 decrease in forestry land and land for cultivating other agricultural products (Gonzalez-Salazar, et al., 2014b), as well
292 as negative repercussions on environmental and social sustainability (FAO-GBEP, 2014; FAO, 2014).

293 In particular, this paper considers two main paths for exploiting residual biomass: 1) use of biomass residues and
294 biogas to produce biomethane and 2) use of biomass residues and biogas to generate power and CHP. Instead, it
295 should be noted that energy production from urban solid wastes is not considered in this study, as it is not fully from
296 organic origin. A discussion about the opportunities offered by the solid waste sector in Colombia is reported by
297 (Larochelle, Turner, & LaGiglia, 2012). Moreover, this paper does not consider either micro-algae. As discussed later,
298 they are not expected to become commercially feasible in Colombia before 2030, even though biofuel production
299 from algae has been recently claimed as feasible and sustainable (Gnansounou & Raman, 2016; Lehahn, Ingle, &
300 Golberg, 2016).

301 **3.5. Application of the process**

302 The method proposed in Section 2 for technology roadmapping was used to build consensus among a group of 30
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303 experts from the government, academia, industry and NGO's upon long-term goals and strategies. Firstly, the opinions
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304 of experts on the future deployment of bioenergy in Colombia were gathered through two surveys. The first survey
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305 captured the general perception of experts about the status of bioenergy in Colombia, the expected role of bioenergy
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306 in future energy goals and the key barriers to further deploying bioenergy in the country. The questions included in
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1307 first survey and the responses received from experts are reported in Supplementary Information 1.

1308 The second survey collected the advice of experts about concrete long-term goals to deploy bioenergy and specific
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1309 pathways to achieve these goals (questions are reported in Supplementary Information 2 while expert feedback is
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1310 quantitatively assessed in Supplementary Information 3). Experts met in a workshop to discuss the results of the
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1311 surveys and to provide recommendations and advice. Finally, Independent researchers from academia reviewed the
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1312 goals and milestones of the two long-term visions and provided complementary remarks and suggestions. It is hoped
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1313 for that the long-term goals, milestones and action items identified here will be revised and adjusted by policy makers
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1314 and local authorities and lead to an implementation program. Results of the roadmapping process for Colombia are
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1315 presented in next section.
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31 **4. Results of the roadmapping process for Colombia**

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35 **4.1. Overview of the vision**

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38 In order of importance, roadmap experts consider the three following reasons critical to supporting the deployment of
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41 bioenergy technologies in Colombia: 1) to promote rural development, 2) to enhance energy security (particularly in
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44 the road transport sector) and 3) to reduce greenhouse gas emissions. In addition, experts consider that further
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47 deployment of bioenergy should be one of the top three national energy targets to be implemented by 2030, the
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50 other two targets being increased energy efficiency nationwide and increased power coverage in non-interconnected
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53 zones (NIZ). Five bioenergy technology areas are considered fundamental for future deployment in Colombia: a)
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56 bioethanol, b) biodiesel, c) renewable diesel, d) biomethane and e) biomass-based power generation and combined
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59 heat and power (CHP). Some of them have already been deployed to a certain extent in the country (e.g. bioethanol,
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65 biodiesel, biomass-based power generation and CHP), while others have not been commercially explored yet (e.g.

327 renewable diesel⁴ and biomethane). Experts unanimously agreed on the long-term vision of some bioenergy
328 technology areas but disagreed on others. While there was consensus among experts on the long-term vision for
329 biomethane and biomass-based power generation and CHP, there were opposing views with regard to the long-term
330 vision of liquid transport biofuels (i.e. bioethanol, biodiesel and renewable diesel). Experts consider that advanced
331 liquid biofuels (e.g. cellulosic ethanol, biodiesel from microalgae and other advanced routes) are not expected to
332 become commercially available in Colombia before 2030 and that first generation liquid biofuels (biofuels produced
333 from feedstocks that are used for human consumption, e.g. cane-based bioethanol, palm-based biodiesel, palm-based
334 renewable diesel, etc.) will continue being produced in the future. The opinions of experts particularly differed on the
335 levels of blend mandates to be implemented in the future. On one hand, some experts advocate a significant growth
336 in the production of first generation liquid transport biofuels by increasing blend mandates. On the other hand, other
337 experts consider that any further increase in the production of first generation biofuels might worsen the conflicts of
338 land use and food vs. biofuels and are in favor of fixing the current blend mandates. Because of this dilemma, two
339 different visions are considered:

- 340 • Vision focusing on new technologies: this targets the deployment of new technologies for the production of
341 biomethane, electricity and CHP and fixes the current blend mandate of first generation liquid biofuels.
- 342 • Vision combining new and traditional technologies: this targets a combination of new technologies for production
343 of biomethane, electricity and CHP with further growth of first generation biofuels (i.e. bioethanol and biodiesel and
344 renewable diesel).

345 A detailed set of long-term goals, milestones, technologies, policies and barriers are defined for each of the two
346 visions and are described as follows.

347 **4.2. Long-term goals of the bioenergy technology roadmap**

348 Long-term goals are quantifiable targets classified by bioenergy technology area for the two visions (see Figure 3 and
349 Table 1). Goals for the vision focusing on new technologies cover biomethane and power generation and CHP, while
350 goals for the vision combining new and traditional technologies cover all bioenergy technology areas. Long-term goals
351 for bioethanol, biodiesel and renewable diesel aim at significantly increasing the quota mandates relative to fossil
352 fuels in the transport sector. A second goal for bioethanol is the launch of a new E85 fuel program by 2030. The E85
353 blend was considered instead of E100 blend for various reasons according to current vehicle technology: i) cold start

354 ⁴ The Colombian national oil company, Ecopetrol, has already started analyzing the production of renewable diesel in dedicated or co-processing
355 plants in the country (Ecopetrol, 2013).

emissions are lower, ii) vehicle performance (e.g. drivability in cold season) is improved, iii) water content can be increased without any separation, so avoiding problems during driving and iv) as required by the regulation framework of many Countries (e.g. US, Colombia, Brazil, Ecuador), the gas odorization process for ethanol by using hydrocarbons can be performed.

These goals reflect an interest in decreasing fossil fuel dependency and reducing carbon emissions in the transport sector through the use of first generation biofuels already deployed in Colombia (with the exception of renewable diesel, which has not been commercially deployed yet). On the other hand, the goals for biomethane, power generation and CHP are considered novel in the Colombian context. These goals aim at multiple directions, including: a) implementing advanced biofuels such as biomethane, b) implementing a renewable power target and deploying modern technologies such as biomass-based power plants, co-firing and gasification plants, which have not been widely deployed in the country and c) increasing the exploitation of residual biomass (e.g. biogas from animal waste and water treatment plants, landfill gas, etc.) for energy purposes. These novel goals show not only an interest in decreasing oil dependency and carbon emissions but also in using advance biofuels and biomass technologies that offer lower life cycle GHG emissions and land use than first generation commercial biofuels.

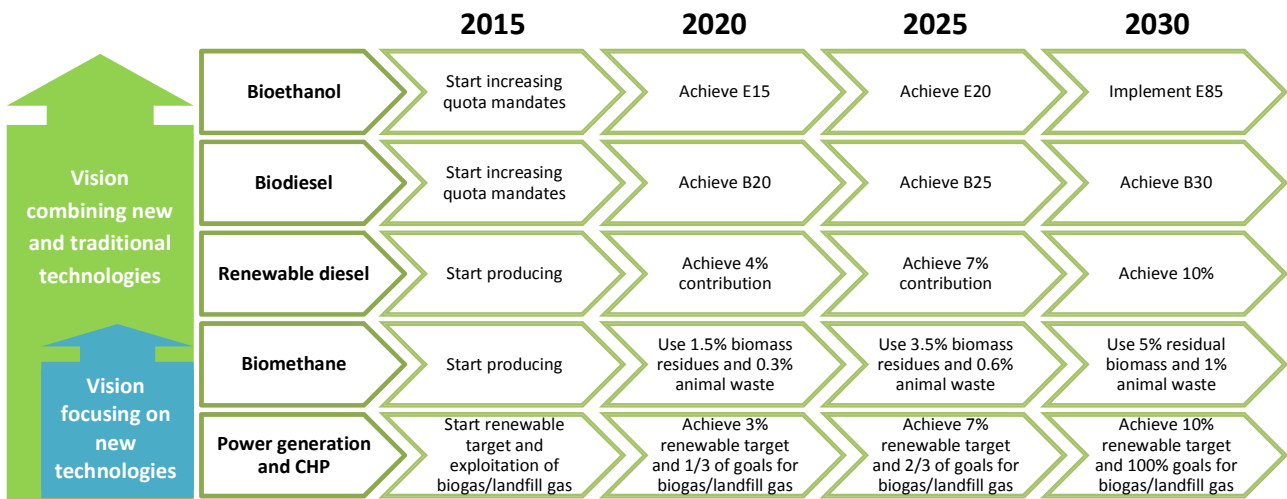


Figure 3. Timeline of goals

Table 1. Set of long-term goals and milestones

Vision	Bioenergy area	Long-term goals	Milestones
Vision combining new and traditional technologies	Bioethanol	<ul style="list-style-type: none"> • Increase the quota mandate from E10 to E20 (20% anhydrous ethanol in gasohol by volume) for gasoline-fuelled vehicles and motorcycles in 2025 • Implement an E85 (85% anhydrous ethanol in gasohol by volume) fuel program in 2030 	<ul style="list-style-type: none"> • Gradually increase the bioethanol quota mandate. Start in 2015 and reach E20 in 2025 • Ensure that all new gasoline-fuelled vehicles and motorcycles commercially available in Colombia are flex-fuel vehicles (FFV) as of 2017 • Ensure satisfactory operation of non-flex-fuel aging vehicles with mid-level ethanol blends (>E10) by 2017-2020
	Biodiesel	<ul style="list-style-type: none"> • Increase the quota mandate from B10 to B20 in 2020 and to B30 (30% biodiesel in blend by volume) in 2030 for all diesel-fuelled vehicles 	<ul style="list-style-type: none"> • Gradually increase the biodiesel quota mandate. Start in 2015 and reach B20 in 2020 and B30 in 2030 • Ensure that all new diesel-fuelled vehicles commercially available in Colombia can operate with blends higher than B10 by 2017 • Ensure satisfactory operation of aging diesel-fuelled vehicles with blends higher than B10 by 2017-2020
	Renewable diesel	<ul style="list-style-type: none"> • Achieve a 10% contribution (on an energy basis) of renewable diesel in the total diesel fuel production in 2030 	<ul style="list-style-type: none"> • Gradually increase the contribution of renewable diesel in the total diesel fuel production. Start in 2015 and reach 10% in 2030
Vision focusing on new technologies	Biomethane	<ul style="list-style-type: none"> • Use 5% of biomass residues and 1% of biogas from animal waste nationwide to produce biomethane to be injected into the natural gas network by 2030 	<ul style="list-style-type: none"> • Gradually increase the exploitation of residues and animal waste for biomethane production. Start in 2015 and reach goals in 2030
	Power generation and CHP	<ul style="list-style-type: none"> • Supply 10% of the national electricity demand from renewable energy sources (excluding hydro > 10 MWe) by 2025. This target includes the following sub-targets: <ul style="list-style-type: none"> ○ Use 5% of the biogas from animal waste and municipal water treatment plants nationwide for energy purposes (electricity, heat or CHP) by 2030 ○ Use 100% of the biogas produced in the water treatment process of biodiesel production plants for energy purposes by 2030 ○ Use 10% of the municipal landfill gas produced nationwide for energy purposes by 2030 	<ul style="list-style-type: none"> • Increase the renewable target from 0% in 2015 to 10% in 2025 ○ Gradually increase the exploitation of biogas from animal waste and municipal water treatment plants. Start in 2015 and reach 5% in 2030 ○ Gradually increase the exploitation of biogas in biodiesel production plants. Start in 2015 and reach 100% in 2030 ○ Gradually increase the exploitation of landfill gas. Start in 2015 and reach 10% in 2030

4.3. Milestones of the bioenergy technology roadmap

Milestones are intermediate steps required to accomplish the long-term goals. Details of the milestones classified by bioenergy area for the two visions are also shown in Table 1 and Figure 3. Most of the identified milestones are quantifiable measures. Examples include: gradual increases in the biofuels quota mandate (i.e. achieve B20 in 2020

380 and B30 in 2030), in the renewable target in power generation (i.e. reach 10% renewables in 2025), in the
381 contribution of renewable diesel to total diesel production (i.e. reach a 10% contribution in energy in 2030) and in the
382 exploitation of residual biomass (i.e. exploit 5% of the biomass residues and 1% of biogas from animal waste in 2030).

383 It is worth mentioning, that targets and milestones for exploiting residual biomass (e.g. biomass residues, residual
384 biogas and landfill gas) are conservative. There are two reasons for this decision. Firstly, recent studies have estimated
385 that the current fraction of residual biomass available for energy production (but not yet exploited) ranges from 4% to
386 10% of the theoretical biomass potential (Gonzalez-Salazar, et al., 2014a). Secondly, experts consider that exploiting
387 4% to 10% of residual biomass would require a very ambitious growth in infrastructure. Thus, a more likely target
388 would range between 1% and 5% of the theoretical biomass potential.

389 To realize the quantitative milestones different e.g. technical pre-conditions have to be achieved (s. also section 4.4),
390 which has to be settled in qualitative milestones. For example to realize the quota mandates for bioethanol and
391 biodiesel non-flex-fuel aging vehicles can operate with mid-level ethanol blends (>E10) or with diesel blends higher
392 than B10, respectively.

393 **4.4. Barriers to implement the bioenergy technology roadmap**

394 Certainly, there are barriers and gaps in knowledge that might thwart achieving the long-term goals and milestones.
395 The next sections discuss in detail the barriers and gaps in knowledge identified by experts, as well as the
396 recommended action items necessary to overcome them and achieve the goals. Various regulatory, market,
397 technological and public acceptance barriers are identified for accomplishing the long-term goals and milestones. The
398 following discussion draws heavily on (Gonzalez-Salazar, et al., 2014c). Other barriers associated with renewable
399 power systems in the country are available in (Rosso-Cerón & Kafarov, 2015; Caspary, 2009).

400 **4.4.1. Regulatory barriers**

401 For biofuels already deployed in the country (i.e. biodiesel and bioethanol), most of the regulatory barriers relate to
402 the lack of a centralized and consolidated authority issuing regulations, defining non-political mechanisms and long-
403 term policies that allow further growth. For the particular case of biodiesel, the lack of regulations and mechanisms
404 for monitoring and controlling the quality of biodiesel at all stages of the supply chain represents another critical
405 barrier. For power generation and CHP, the lack of an effective regulatory framework and pricing scheme that
406 supports the deployment of renewable energy, distributed and small-scale power generation and CHP represents the
407 largest barrier. To the date of writing this paper, a new legislation on power generation and CHP has been approved

408 (Law 1715 of 2014) but not regulated. The scope and potential impacts of it are not covered in this study. Hence, it is
409 acknowledged that some of the barriers and actions identified in this study might be already addressed by Law 1715.
410 For other biofuels such as renewable diesel and biomethane, there are currently no regulations or incentives to
411 encourage deployment.

412 4.4.2. Market barriers

413 The principal market barrier for the two long-term visions is the economics of various biomass conversion processes,
414 which are not currently competitive with fossil-based alternatives without subsidies (IEA, 2012). This barrier is more
415 severe for advanced biofuels and technologies such as biomethane and renewable diesel than for mature
416 technologies (e.g. first-generation biofuels, biogas, etc.). Other market barriers include: a) unfavorable pricing
417 schemes and market conditions, b) dependency from international price of oil and commodities and c) market
418 restrictions to deploy certain technologies. Small-scale power plants are for example unable to sell power surplus and
419 benefit from incentives, which prevents them from competing with large-scale hydro power plants. Currently, the
420 governmental regulation sees a linking of local biodiesel and bioethanol prices to the international price of oil,
421 commodities (e.g. palm oil and sugar) and the exchange rate. By this, macroeconomic trends influences directly local
422 prices without taking into account the local market conditions. Presently, for economic and technical reasons, car
423 manufacturers are not willing to produce or import vehicles able to operate the proposed biofuel blends. Moreover, it
424 should be also considered that oil companies and vehicle manufacturers may also represent a further barrier, since
425 using biofuel blends implies the partial replacement of consolidated fossil fuels in the transport sector. This recently
426 occurred in Colombia and is testified by a heated debate between biodiesel producers and car manufacturers and oil
427 companies about the possibility of increasing from B10 to B15 in 2018 and finally to B20 in 2022. Two measures are
428 under consideration in Colombia to guide this process: i) creation of a national agency which reviews the fuel quality
429 actually available in gas stations and ii) performing and extensive experimental campaign on currently available
430 vehicles to assess how blends impact on engine performance and useful life.

431 4.4.3. Public acceptance barriers

432 Public acceptance barriers can be divided into three categories: a) lack of acceptance of the current regulatory
433 framework, b) overlooking benefits associated with bioenergy and c) lack of acceptance of new technologies. Various
434 stakeholders including end-users, smallholders, farmers and sectors of academia consider the current regulatory
435 framework and commercialization scheme of biofuels (viz. bioethanol and biodiesel) to be inappropriate. On the other

436 hand, the benefits of distributed generation and CHP are not perceived by sectors of the government, utilities and
437 investors mainly because large hydro is considered the best option. Regarding new technologies, such as biomethane
438 and renewable diesel, there is a perception that there is lack of collaborative projects between OEMs, utilities, SMEs
439 and universities.

440 4.4.4. Technological barriers

441 Various technological barriers were identified for the different bioenergy areas (c.f. (Gonzalez-Salazar, et al., 2014c))
442 and can be divided into four categories: a) barriers due to appropriate feedstocks, b) barriers due to incompatibility
443 and operability problems of biofuels in aging engines, c) barriers due to limited technology transfer and d) barriers
444 due to unsound technological practices.

445 Barriers due to appropriate feedstocks are principally expected for the production of liquid biofuels, e.g. bioethanol,
446 biodiesel, renewable diesel. Firstly, a conflict of crops for food vs. biofuels exists because feedstocks currently used for
447 producing such biofuels (i.e. sugar cane and palm oil) are also used for human consumption. In addition, alternative
448 feedstocks are not expected to be cost-competitive before 2030 with traditional feedstocks. That is the case of jaggery
449 cane, cassava, red beet and lignocellulosic feedstocks to produce ethanol as well as jatropha curcas, soy, sunflower
450 and algae to produce biodiesel and renewable diesel.

451 Barriers due to incompatibility and operability problems of biofuels in aging engines are expected for bioethanol,
452 biodiesel and renewable diesel. While mid-level ethanol blends (> 10 v%) have been tested in aging vehicles in
453 Colombia, claimed positive results are not fully acknowledged by all stakeholders, particularly the car industry and
454 some sectors of academia. One of the main reasons for this skepticism is that previous international experiences using
455 or testing such blends in non-flex-fuel aging vehicles are not conclusive (Gonzalez-Salazar, et al., 2014c). Moreover,
456 results from test programs in other countries are often contradictory and show that potential impacts of mid-level
457 ethanol blends on an aging fleet are site-specific and strongly dependent on vehicle technologies. For the case of
458 biodiesel, some issues associated with its production and use remain unsolved, e.g. oxidative degradation and
459 crystallization as well as increased tailpipe NOx emissions, ultrafine particles and particulate matter in aging and new
460 engines. Furthermore, the use of mid-level biodiesel blends (> 10 v%) have not yet been tested in Colombia and
461 international experience on this topic is non-conclusive (Gonzalez-Salazar, et al., 2014c). For the case of renewable
462 diesel, no operability issues are expected in aging engines. However, given that the final fuel delivered to end-users of
463 diesel engines would contain diesel fuel, biodiesel and renewable diesel, operability might be affected and should be
464 tested.

465 Barriers due to limited technology transfer occur in all bioenergy areas. For bioethanol and biodiesel, there is limited
466 interest of car manufacturers to commercialize vehicles able to operate with blends containing more than 10 v%. For
467 renewable diesel and biomethane, the technology transfer is today practically non-existing. This lack of technology
468 transfer combined with a limited local development of technologies is actually the largest obstacle to accomplish the
469 goals of power generation & CHP. Particularly, it will affect the ability to increase the installed capacity of renewable
470 power, to ensure robust performance and to exploit resources such as biogas and landfill gas. Barriers due to unsound
471 technological practices also exist in many bioenergy areas. For bioethanol, the harvesting of sugar cane occurs today
472 after burning of fields, which prevents the possibility of burning this residual biomass for energy production. For
473 biodiesel, fossil fuels are used in all the supply chain and methane is released from water treatment plants in
474 production facilities, which negatively affect the life cycle emissions. Similarly, the use of oil-based hydrogen in the
475 production of renewable diesel affects its environmental performance. On the other hand, there is a lack of studies
476 addressing the challenge of estimating the energy potential associated with various resources nationwide, such as
477 biomethane, biogas, landfill gas, etc.

4.5. Action items to implement the bioenergy technology roadmap

479 In order to overcome barriers and achieve the envisioned long-term goals and milestones for the two visions, various
480 action items are required. The multiple action items are divided into: a) sustainability, b) regulatory, c) financing
481 mechanisms and business development and d) technological. Sustainability is an overarching concept that requires
482 consideration of regulatory, financing and technological items. Therefore, it cannot be considered at the same level of
483 these items. For this reason, sustainability action items prevail over other action items.

4.5.1. Sustainability action items

485 Bioenergy is considered an alternative energy to reduce greenhouse gas emissions, decrease oil dependence, enhance
486 rural development and diversify the energy matrix. However, significant concerns need to be addressed to make use
487 of bioenergy. Hurdles include the presumed negative environmental impact, land use competition, crops for food vs.
488 biofuels, direct and indirect land use change, deforestation, pressure on water resources, etc. In the Colombian
489 context, additional concerns need to be considered. A 50-year armed conflict resulted in massive internal
490 displacement of civilians, farmers and indigenous communities by illegal armed groups. Abandoned land was usurped,
491 illegally traded and used for agriculture, mining and other purposes (UNDP, 2011). In addition, public policies ruling
492 rural areas have historically privileged large landholders over small farmers and have supported low productivity

493 activities (e.g. extensive cattle farms) with limited capacity to create jobs (UNDP, 2011). Therefore, a more balanced
494 and democratic land distribution that allows a more productive and environmentally friendly use of rural land should
495 be a priority. The inclusion of all stakeholders, particularly small- and medium-scale farmers, in the decision-making
496 process of deploying bioenergy technologies is therefore essential. In this context, the victims and land restitution
497 land law (Law 148) issued in 2011 in Colombia (MIJ, 2011) is certainly a step in the right direction.

498 There is scientific consensus that sustainability requirements and certification schemes are necessary to monitor
499 environmental and social sustainability of bioenergy policies (GBEP, 2011a). Certification schemes also offer several
500 advantages to biomass growers and bioenergy producers. On one hand, certification schemes ensure a credible
501 standard to demonstrate benefits to tax payers and authorities. On the other hand, stakeholders can be recognized
502 for the environmental, social and economic sustainable production of bioenergy. Strategic planning of land use should
503 be emphasized to avoid deforestation, loss of biodiversity, displacement of communities, water and soil pollution,
504 increasing gap between rich and poor and overall negative impacts. Various national and international initiatives and
505 approaches for the sustainability certification of bioenergy have been recently proposed and developed worldwide
506 (Scarlat & Dallemand, 2011). Although a dedicated effort to select and define bioenergy sustainability criteria for
507 Colombia is certainly beyond the scope of this study, an exploratory scheme on the sustainability of bioenergy is
508 suggested. This sustainability scheme also aims at mitigating the multiple public acceptance barriers identified in
509 Section 4.4.3. It is strongly recommended, however, that a commission representing all stakeholders (environmental
510 authorities, industry, academia, local communities, etc.) take a leading role in defining a more detailed framework for
511 bioenergy certification schemes in Colombia and consider lessons learnt from pilot testing the GBEP indicators in the
512 country. The deployment of bioenergy technologies and particularly the long-term goals defined in Section 4.2 should
513 be bound to the bioenergy sustainability scheme to ensure not only environmental and economic benefits, but also
514 rural and social development. The proposed scheme comprises four main categories of requirements explained as
515 follows:

516 Requirements related to climate policy

517 Use of biofuels and conversion of biomass into energy should reach a minimum of GHG savings. Biofuels should reach
518 a reduction in GHG of for example 40% relative to fossil fuels in 2015, 50% in 2020 and 60% in 2025. Biomass
519 conversion to electricity, heating or cooling should reach a reduction in GHG of for example of 40% relative to fossil
520 fuels in 2015, 50% in 2020 and 60% in 2025. Monitoring and reporting of GHG emissions is mandatory and should be
521 rigorously supervised by environmental authorities. GHG savings should include emissions from cultivation,
522 processing, transport, distribution and direct land use changes. Indirect land use changes (ILUC) must be included, but

523 only after the scientific community reaches consensus on a sound accounting method. The method to calculate GHG
524 savings should be widely recognized by the scientific community; examples include the Renewable Energy Directive
2
525 2009/28/EC of the European Union (EC, 2009a; EC, 2009b), the GBEP framework for GHG life cycle analysis of
4
526 bioenergy (GBEP, 2011b), the Roundtable on Sustainable Biofuels GHG Calculation Methodology (RSB, 2011), among
6
527 others. Well-accepted methodologies for estimating GHG emissions are also presented in (Jaramillo, Griffin, &
8
528 Matthews, 2007; Jiang, et al., 2011; Burnham, et al., 2012).

529 Requirements related to environmental policy

530 Some land categories should be excluded of use for bioenergy production. These land categories include: a) natural
13
531 parks and protected forests, b) tropical forests, native rain forest and wooded land, c) highly biodiverse ecosystems
15
532 (wetlands, swamps, paramo, biodiverse savannah, etc.) and d) land with high carbon stock. Additionally, forests used
17
533 to supply wood to energy projects (e.g. power generation, biofuels, biomethane, etc.) should comply with the
19
534 certification of the Forest Stewardship Council (FSC), which is the best certification currently available (Leonard, 2010).
21
535 Tropical forests or forests with indigenous vegetation must not be replaced by tree plantations. Tree plantations are
23
536 monoculture fields of imported species, which provide relatively few jobs, increase the use of pesticides and
25
537 negatively impact water cycles (Meadows, 1997). It might be advisable to use tree plantation only in eroded or
27
538 degraded land. Regarding protection of water resources, biomass conversion and biofuels production must ensure
29
539 that the quality of groundwater and surface water remains at high standards (a 5-day carbonaceous BOD below 2
31
540 mg/L) for human consumption, small-scale farming and fishing. Furthermore, it is advisable that these processes must
33
541 regularly report their associated water footprint, which is the total volume of fresh water used.
35
37

542 Requirements related to rural development measures

543 The participation of local indigenous communities (natives, Afro-Colombians and members of other minorities) in the
41
544 decision-making and the environmental planning process of projects affecting their land, resources and communities
43
545 must be secured and protected. This in accordance with the United Nations Declaration on the Rights of Indigenous
45
546 People adopted in 2007 (UN, 2007). Thus, permits to use land for bioenergy purposes fulfilling environmental
47
547 requirements must be jointly evaluated by indigenous communities, and regulatory and environmental authorities.
49
51

548 Requirements related to incentives and financial mechanisms

549 Four main requirements related to incentives and financial mechanisms are recommended. Firstly, additional
53
550 economic and tributary incentives should be given to conversion of waste, residues, non-food cellulosic and
55
551 lignocellulosic biomass into energy. Secondly, as it is expected that biofuels and bioenergy will become more price-
57
552 competitive over time, subsidies and economic incentives should not be indefinite and should start declining by 2015.
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61
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65

553 Thirdly, access to subsidies and tributary incentives should be subject to a verifiable increase in rural jobs, and rural
554 development (e.g. increase in rural GDP, infrastructure, etc.) in areas producing bioenergy, reduction in life cycle GHG
555 emissions, protection of water sources and biodiversity and non-use of land categories excluded from bioenergy
556 production. In the particular case of CHP, access to incentives should be subject to an appropriate use of the heat
557 released in power plants to supply industrial, commercial, agricultural or energy processes. Finally, it is advisable to
558 jointly revise and re-design the current biofuel regulatory framework with representatives from consumers,
559 smallholders, farmers and academia. Topics to address include: a) appropriateness of subsidies, b) pricing system, c)
560 mechanisms to protect the end-users, d) responsibilities of local biofuel producers to ensure sustainable operation,
561 reduce GHG emissions, increase rural jobs, etc.

562 4.5.2. Regulatory action items

563 Regulatory action items classified by bioenergy area for the two visions are summarized in Table 2. For bioethanol and
564 biodiesel, it is firstly advisable to unify and centralize the definition of policies, regulations and long-term goals. It is
565 also necessary to modify the existing policy framework (viz. to enable E20 in 2025, B30 and E85 in 2030, to implement
566 a flex-fuel framework, to regulate the compliance of a sustainability scheme) to achieve the proposed long-term goals.
567 For power generation and CHP, it is recommended to implement a renewable energy auction scheme, modify the
568 existing policy framework to enable a renewable target of 10% in 2025 and stimulate the deployment of distributed
569 generation, CHP, biogas, and landfill gas. For biomethane, it is appropriate to stimulate an efficient use of residues
570 and encourage the substitution of highly pollutant coal in order to achieve the targets by 2030. For renewable diesel,
571 a new policy is required to enable the implementation of a 10% energy contribution by 2030.

Table 2. Regulatory action items

Vision	Bioenergy area	Regulatory action items
Vision combining new and traditional technologies	Biodiesel and bioethanol	<ul style="list-style-type: none"> • It is advisable that various ministries jointly create policies and regulations for biofuels, or alternatively by a new institution, that centralizes actions and policies. This offers various benefits: <ol style="list-style-type: none"> a. It would unify the official position of the government towards biofuels. b. It would define a clear and unambiguous set of national long-term goals for biofuels, aiming at improving the sustainable development of the country. c. It would centralize the definition of standards and rules (e.g. the bioenergy sustainability scheme), aiming at reducing the political influence of third parties on biofuel policies. d. It would encourage a multidisciplinary discussion within the government to address biofuels from an energetic, agricultural and environmental perspective. • It is required to implement a regulatory framework enabling: a) a gradual increase in quota mandate to B20 in 2020, E20 in 2025 and B30 in 2030 and b) the implementation of an E85 fuel program in 2030. • It is required to implement a clear and definitive regulatory framework to force the introduction of flex-fuel vehicles (FFV) as of 2017. It would ensure that all new vehicles and motorcycles commercialized in the country are FFV and can satisfactorily operate with any blend of ethanol and gasoline. This regulatory framework should also force the introduction of diesel-fuelled vehicles able to operate blends higher than B10. Additionally, it would be advisable to design this framework in such a way that it does not block introduction of other vehicle alternatives, such as electric and hybrid vehicles. • It is advisable to implement a regulatory framework to supervise and verify that local biofuel producers comply with the requirements of the sustainability scheme. It is also necessary, particularly in the biodiesel case, to control the quality of the biofuel at all stages of the supply chain.
	Renewable diesel	It is required to implement new regulations and legislation to enable the deployment of renewable diesel targets by 2030.
	Biomethane	<p>It is required to modify existing regulations and legislation to:</p> <ol style="list-style-type: none"> a. Enable the implementation of biomethane targets by 2030. b. Stimulate the substitution of highly-pollutant coal by biogas/biomethane in various sectors either by penalizing emissions, by offering incentives (tariff exemption for importing/developing equipment, tax reduction, support for demonstration projects, etc.) or by combinations thereof. c. Create a mechanism to stimulate an efficient use of biomass residues and animal waste (urban and non-urban) for energy purposes. Potential solutions include price bonuses for effective waste management solutions, tariff exemption for developing equipment, tax reduction for imports, support for demos, etc. d. Control and monitor the disposal of organic waste in landfills.
Vision focusing on new technologies	Power generation and CHP	<ul style="list-style-type: none"> • The most appropriate framework to support a new power generation and CHP policy is the national renewable energy auction. It is considered the most appropriate because it respects the principle of equal opportunity and competitiveness among different technologies (a characteristic of the Colombian electricity framework), it limits the risk for investors and it increases the predictability of the renewable energy supply (IRENA, 2013). However, it should be carefully designed and acknowledge the experiences of other countries in order to avoid failures (e.g. favoring large players, discontinuous market development and risk of underbidding (IRENA, 2013)). • It is required to modify existing regulations and legislation to: <ol style="list-style-type: none"> a. Enable the implementation of a 10% renewable target by 2025, biogas and landfill gas targets by 2030. b. Allow “self-generators” to sell power surplus to the grid. Additionally, it is advisable to estimate the actual installed capacity to evaluate the real impact of “self-generators”. c. Allow cogeneration power plants to apply for the reliability charge incentive. d. Allow the implementation of clusters of hybrid power plants (combination of different technologies, e.g. wind, small-hydro and biomass) to increase availability, reliability and risk mitigation not by power plant but by cluster. e. Stimulate the capture and use of biogas produced from animal waste, municipal water treatment plants and biodiesel plants either by penalizing emissions or offering incentives. f. Stimulate the capture and use of municipal landfill gas either by penalizing emissions or offering incentives.

576 4.5.3. Action items on financing mechanisms and business development

577 Action items on financing mechanisms and business development are summarized in Table 3.

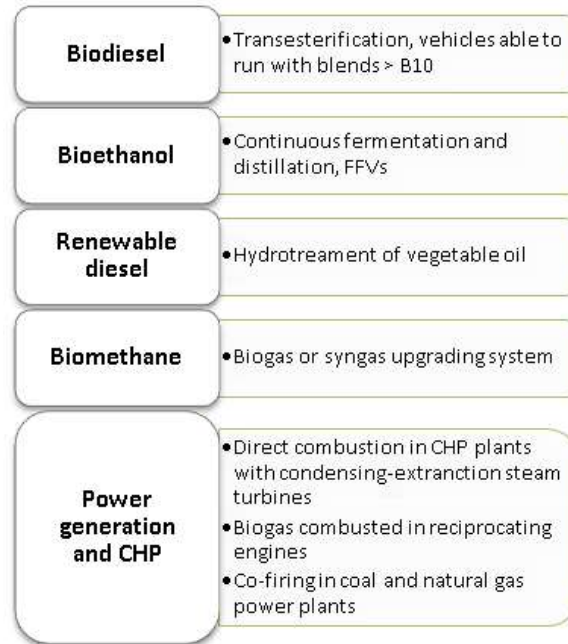
578 **Table 3.** Action items on financing mechanisms and business development

Vision	Bioenergy area	Action items on financing mechanisms and business development
Vision combining new and traditional technologies	Biodiesel and bioethanol	<ul style="list-style-type: none"> • Implement a program to reduce the cost of producing bioethanol and biodiesel by improving the efficiency in harvesting, collection and exploitation of residues (e.g. cane leaves and tops and palm oil rachis), wastewater treatment practices (e.g. methane capture) and conversion processes (e.g. boilers and CHP systems). This program might be accompanied by benefits for developing or importing appropriate machinery and equipment • Implement an incentive program primarily aimed at encouraging the local development or assembly of vehicles able to operate with high biofuel blends (e.g. flex-fuel vehicles for bioethanol) or secondly at reducing the import tariffs. Seek partnerships with OEMs willing to locally develop, assemble or import such vehicles • Implement an incentive program aimed at reducing import tariffs or the value added tax (VAT) for importing agricultural supplies used by local producers of biomass and biofuels
	Renewable diesel	<ul style="list-style-type: none"> • Implement a careful plan for managing palm oil production and distribution to biodiesel and renewable diesel processing plants in order to reduce the impacts of competition for feedstocks. Additionally, implement a mitigation plant to identify and manage alternative feedstocks
Vision focusing on new technologies	Biomethane	<ul style="list-style-type: none"> • Implement an incentive program aimed at encouraging the substitution of cheap fossil fuels (e.g. coal, diesel fuel, etc.) by biomethane (pure or blended with natural gas) either by penalizing the consumption of fossil fuels or by reducing taxes on biomethane
	Power generation and CHP	<ul style="list-style-type: none"> • Implement an incentive program aimed at encouraging the operation of small scale and distributed power plants and CHP (e.g. (Gonzalez-Salazar & Willinger, 2007)) through tax benefits and technical support. Additionally, encourage the local development or assembly of distributed and renewable energy technologies. It is crucial to seek partnerships with OEMs, utilities, SMEs and universities to build demonstration and pilot projects, etc. • New initiatives for providing services and energy solutions are required to support the incipient industry of distributed power generation and CHP. It would be advantageous to promote the creation of Energy Service Companies (ESCOs), able to provide energy savings projects, energy efficiency solutions, implementation of renewable energy sources, risk management, etc. However, a program for the promotion of ESCOs should be carefully designed in order to avoid the most common failures, e.g. lack of trust among investors, perceived high technical and business risk, lack of policy mechanisms to support ESCOs, high transaction costs, etc. (Bertoldi, Boza-Kiss, & Rezessy, 2007; Kostka & Shin, 2011)

579
580 It is recommended to implement incentive programs to encourage the use of bioenergy through tax incentives and
581 the local development of technologies. These incentive programs aim to reduce the production costs of bioenergy
582 technologies, improving the efficiency of supply chains and conversion processes, improving the national
583 competitiveness and supporting the local development of machinery, equipment and R&D. It should be noted that
584 these actions require a minimum case-by-case sensitive scale to be economically feasible and therefore require
585 proper planning. For this purpose it is crucial to seek partnerships with OEMs, utilities, SMEs and universities to build
586 demonstration and pilot projects. Additionally, new initiatives for providing services and energy solutions (e.g. Energy
587 Service Companies –ESCOs–) are required to support the incipient industry of distributed power generation.

588 4.5.4. Technological action items

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589 Technological action items by bioenergy technology area are described as follows. Technologies recommended for
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590 deployment by bioenergy technology area are summarized in Figure 4.



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592 **Figure 4.** Technologies to deploy by bioenergy technology area

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594 Bioethanol

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595 It is recommended to further deploy cane-based bioethanol with continuous fermentation and vinasse recirculation,
36
37 subject to compliance with the sustainability scheme. Continuous fermentation with vinasse recirculation is
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596 recommended, as it is a mature and commercially available technology, which has been already successfully
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597 implemented in the country. Besides, vinasse recirculation offers a significantly lower vinasse production (i.e. 0.8 to 3
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598 l-vinasse/l-ethanol) than the ferti-irrigation approach currently used in Brazil (8-12 l-vinasse/l-ethanol) (BID-MME,
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599 Consorcio CUE, 2012). It is also recommended to continue deploying water treatment plants for effluents to ensure
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600 high quality standards for ground- and surface water. Additionally, a satisfactory operation of non-flex-fuel aging
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601 vehicles and motorcycles with mid-level ethanol blends (> E10) must be ensured. Thus, it is recommended to start a
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602 well-coordinated test campaign involving all stakeholders, covering a statistically representative sample of the existing
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603 vehicle fleet and following a methodology that might be verified by the scientific community. In order to improve the
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604 environmental performance of bioethanol, rigorous environmental studies subject to verification must be undertaken,
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605 including analyses of land use change, water demand and wastewater production, impact on biodiversity, impact of
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607 vinasse disposal on soil, groundwater and surface water, and life cycle emissions. Finally, various improvements are
608 recommended to enhance productivity and environmental performance, such as avoid cane burning before harvesting
609 and deploy mechanical harvesting and exploit residues in CHP systems.

610 Biodiesel

611 It is recommended to continue deploying palm-based biodiesel via transesterification equipped with water treatment
612 plants and subject to compliance with the sustainability scheme. In addition, a satisfactory operation of legacy
613 vehicles operating with blends > B10 must be ensured. Similarly, to the case of bioethanol, a well-coordinated test
614 campaign involving all stakeholders and rigorous environmental studies are recommended. Further research is
615 required to reduce the negative impacts associated with biodiesel blends. Topics include reduce tailpipe NOx,
616 particulate matter and ozone, reduce the negative impacts of antioxidant additives, reduce the impact of biodiesel
617 crystallization on engine operability, etc. Other recommended improvements to enhance productivity and
618 environmental performance include: a) minimize the use of fossil fuels and encourage their substitution for palm oil
619 residues and b) deploy technologies to capture methane from wastewater plants.

620 Renewable diesel

621 Long-term goals for renewable diesel can be reached using hydrocracking or hydrogenation of vegetable oil, which are
622 in an early commercial phase and are expected to become available in Colombia in the short-term. Additionally,
623 further research is required to find ways to produce cost-effective hydrogen from renewable sources and to carefully
624 blend diesel fuel, biodiesel and renewable diesel.

625 Biomethane

626 It is recommended to deploy two technologies, depending on the feedstock: a) the purification of landfill gas and
627 biogas from animal waste and b) syngas via gasification followed by methanation to convert biomass residues. While
628 landfill gas/biogas purification is a mature technology, gasification and methanation are in an early commercial stage.
629 Additionally, further research is required to increase the ability to process different types of feedstocks, to improve
630 syngas cleaning (e.g. tar removal) and upgrade, and to reduce operability issues (particularly for biomass gasification).

631 Power generation and CHP

632 To achieve the renewable target of 10% in 2025, it is recommended to deploy onshore wind, small-hydro and biomass
633 power plants. Recommended biomass-based power generation technologies, include: a) direct combustion in CHP
634 power plants using condensing-extraction steam turbines (feedstocks: wood residues, bagasse, cane and palm
635 residues and rice husk), b) co-firing in coal power plants using biomass pellets and co-firing in natural gas power plants
636 using syngas from gasified biomass, c) combustion of landfill gas and biogas in reciprocating engines. It is also

637 recommended that clusters of hybrid power plants (a combination of different technologies, e.g. wind, small-hydro
638 and biomass) are implemented, thereby increasing availability and reliability not by power plant but by cluster. The
639 best practices of the sugar cane and paper industry engaged in cogeneration should be replicated to other crops
640 producing large amounts of residues and consuming energy, such as palm oil, jaggery cane, rice, coffee, coconut, etc.
641 In addition, further research is required to evaluate the impact of replacing hydropower by biomass-based power. For
642 instance, a complementing effect might be expected in dry seasons when the availability of bagasse-fired CHP tends
643 to increase, while the availability of hydropower tends to reduce. Potential advantages include a higher availability
644 and grid reliability and a reduced consumption of fossil fuels to replace hydro. Therefore, more in general, the
645 development of renewable sources is helpful for a Country energy security, especially during drought seasons. Finally,
646 it is recommended to seek partnerships between OEMs, utilities, local companies and universities, to start demos and
647 pilots in the short term that might lead to commercial projects in the medium term. It is necessary to encourage
648 technology transfer combined with local manufacturing to ensure the continuity of projects and know-how creation.

5. Guidelines and recommendations

650 Considering the vast potential and the significant demand for bioenergy in developing countries, it is useful to ask how
651 the process of developing a roadmap for deploying bioenergy technologies in Colombia can bring lessons and provide
652 guidelines to other countries.

653
654 Firstly, it is fundamental to start a technology roadmapping process. In many countries, bioenergy resources have
655 been used informally and inefficiently, which has led to severe environmental and health problems. Thus, initiating
656 the process of technology roadmapping offers various benefits: a) it enables a nation to prepare for the future in an
657 orderly and systematic way, b) it provides a basis for building consensus on needs and for measuring progress and
658 impact and c) it turns consensus and analytical work into systematic actions. In this paper authors initiated this
659 process in Colombia and governmental agencies can update it or continue it in the future. While technology
660 roadmapping is very advantageous, it is also demanding. It involves many uncertainties in a rapidly changing external
661 environment that demands significant more time and resources than short-term planning.

662
663 Secondly, it is fundamental to employ the right roadmapping method. In this paper, a new method for technology
664 roadmapping is proposed. This method is largely based on the guide to development and implementation of energy
665 technology roadmaps developed by IEA (IEA, 2010). While the IEA's guide is a very detailed and robust method that

666 can be applied to any country, its structure is best adapted to OECD countries. For such countries, it can be
667 challenging to implement the full method, which requires various detailed and lengthy processes and involve multiple
668 working groups. In developing countries, resources and experts often lack or should focus on fulfilling needs that are
669 more urgent. Thus, the original IEA method has been here simplified. The number of process steps and feedback loops
670 has been reduced, a new strategy for building consensus has been proposed and a more prominent role to analytical
671 modeling has been given (optional in the IEA's guide). In addition, authors stress the importance of using inexpensive
672 and generic tools to perform analytical modeling, as discussed in detail in a separate paper (Gonzalez-Salazar, et al.,
673 2016).

674
675 Thirdly, it is critical to involve decision-makers and a significant number of experts representing all stakeholders.
676 Involvement of decision-makers from the government would certainly facilitate not only the access to data and
677 analyses, but also the process of implementing the roadmap and updating or continuing the roadmapping process.
678 Moreover, decision-makers should drive the roadmapping process. On the other hand, the involvement of experts
679 representing all stakeholders encourages inclusiveness in the definition of long-term strategies and adds credibility to
680 the roadmap and its implementation. However, an extensive number of participants can be counterproductive, as
681 reaching consensus might be difficult.

682
683 Fourthly, it is important to understand that sometimes consensus cannot be built among experts. In this case, the IEA
684 recommends choosing one position, to present the opposing views if one of those is the minority, or to attempt to
685 create consensus between the two sides. In this study, experts strongly disagreed on the long-term goals for
686 deploying transport biofuels (i.e. bioethanol, biodiesel and renewable diesel) and no consensus could be built. Authors
687 decided to present both views in this paper and analyze them separately through a scenario analysis. While typically,
688 technology roadmaps do not consider various storylines, in this study the scenario analysis helped to investigate the
689 most effective policy measures, which might increase their chances of implementation.

690
691 Finally, it is crucial to define the right mechanism to put the roadmap into place. The present study, which is an
692 academic initiative, does not have forcing mechanisms to put it into place. Conclusions and recommendations
693 presented here can be interpreted as an attempt to initiate the technology roadmapping process and can be used as
694 an input to policy-makers. However, the possibility to implement it is currently uncertain, even though various

695 participants from governmental agencies were involved. Thus, to ensure the success of a technology roadmap, it is
696 necessary that governmental agencies drive the process and ensure its implementation.

697. **Conclusions**

698 In this paper, the process of developing a roadmap for deploying bioenergy technologies at a country level is
699 described. On one hand, a method for energy technology roadmapping adapted to the conditions of developing
700 countries is proposed. The method consists of three components: 1) a simplified version of the structure proposed in
701 the guide to develop and implement energy technology roadmaps by the IEA, 2) a new strategy to build consensus
702 and 3) a strong focus on analytical modeling for supporting expert judgment. Advantages of the proposed method
703 include: simplicity, adaptability to developing countries, a more systematic strategy to achieve consensus and to
704 handle divergence and a stronger focus on analytical modeling compared to state-of-the-art approaches.

705
706 On the other hand, the proposed method is applied for creating a plan to deploy sustainable bioenergy technologies
707 in Colombia for the period 2015-2030. The plan consists of a set of long-term goals, milestones, barriers and action
708 items identified by 30 experts for different bioenergy technology areas. This group of experts considered five key
709 bioenergy technology areas: a) bioethanol, b) biodiesel, c) renewable diesel, d) biomethane and e) biomass-based
710 power generation and combined heat & power (CHP). Unanimous agreement was achieved on the long-term vision
711 for biomethane and biomass-based power generation. However, there were opposing views on the long-term vision
712 of liquid transport biofuels (i.e. bioethanol, biodiesel and renewable diesel) produced from feedstocks that are used
713 for human consumption. Consequently, two different long-term visions are considered in the roadmap. The first vision
714 targets the deployment of new technologies for the production of biomethane, electricity & CHP, while fixing the
715 current blend mandate of first generation liquid biofuels. The second vision targets a combination of new
716 technologies for the production of biomethane, electricity & CHP, while further growing first generation biofuels.
717 Various actions are required to deploy the technologies defined in both visions. Firstly, it is necessary to define and
718 implement a bioenergy sustainability scheme to be bound to the deployment of bioenergy technologies. Secondly,
719 new regulations and policies are required to enable the implementation of long-term targets for the different
720 bioenergy areas. Thirdly, incentive programs and financial mechanisms need to be implemented to encourage
721 technology transfer combined with local development. Fourthly, technical risks must be mitigated by engaging all
722 stakeholders and local communities, acknowledging past international experiences and following best practices.

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724 Application of the proposed method to the study case of Colombia involved some limitations, which are here
725 acknowledged as a guideline for possible implementations in other developing countries. Firstly, the number of
726 experts that participated in the development of the roadmap is lower than the one recommended for similar
727 initiatives at a country level (approximately 50-100 participants according to IEA), but the experts were representative
728 of the whole Colombian energy scenario. Secondly, the proposed roadmap is the result of an academic initiative,
729 which does not have forcing mechanisms to put it into place. Instead, conclusions and recommendations presented
730 can be regarded as: a) an attempt to initiate a technology roadmapping process that governmental agencies can
731 continue and effectively implement in the future and b) an input to policy-makers planning the deployment of
732 bioenergy in a post-conflict scenario in the country. In summary, this paper provides various lessons and policy
733 implications to other developing countries using technology roadmaps to exploit biomass resources and bioenergy
734 technologies on the long-term.

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1 **Supplementary Information 1: Questions formulated in the first survey and**
 2 **responses from experts**

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Questions	Possible answers	Response
1 Country of origin		Colombia (91%), Ecuador (4.5%), Portugal (4.5%)
2 Field of expertise	a) Biofuels, b) power generation, c) biofuels and power generation, d) other	Biofuels and/or power generation (82%), other (18%)
3 Affiliation	a) University or R&D, b) industry, c) government, d) international organization or non-governmental organization, e) other	University and R&D (62%), industry (24%), government (10%), IO/NGO (5%)
4 Would you like to participate on behalf of your institution or on your own behalf?	a) Institution, b) own behalf	Institution (40%), own behalf (60%)
5 Do you work or have worked on the design of energy policies?	a) Yes, b) no	Yes (59%), no (41%)
6 How would you describe the current market conditions to:	a) Very good/good, b) neither good nor poor, c) poor/very poor	
a. Produce bioethanol?		Very good/good (68%), neither good nor poor (32%), poor/very poor (0%)
b. Produce biodiesel?		Very good/good (68%), neither good nor poor (23%), poor/very poor (9%)
c. Generate biomass-based power and combined heat and power (CHP)?		Very good/good (19%), neither good nor poor (32%), poor/very poor (50%)
7 How would you describe the current technologies used in Colombia to:	a) Very good/good, b) neither good nor poor, c) poor/very poor	
a. Produce bioethanol?		Very good/good (64%), neither good nor poor (32%), poor/very poor (5%)
b. Produce biodiesel?		Very good/good (64%), neither good nor poor (32%), poor/very poor (5%)
c. Generate biomass-based power and CHP?		Very good/good (10%), neither good nor poor (41%), poor/very poor (50%)
8 How would you describe the effectiveness of the current policy framework to:	a) Very good/good, b) neither good nor poor, c) poor/very poor	
a. Produce bioethanol?		Very good/good (55%), neither good nor poor (23%), poor/very poor (23%)
b. Produce biodiesel?		Very good/good (54%), neither good nor poor (18%), poor/very poor (28%)
c. Generate biomass-based power and CHP?		Very good/good (5%), neither good nor poor (23%), poor/very poor (73%)
9 Do you think bioenergy should be promoted in the future?	a) Yes, b) no	Yes (100%)
10 Please select the top-3 reasons why bioenergy should be supported	a) Reduce GHG emissions, b) enhance energy security, c) create jobs, d) promote rural development, e) other.	
a. 1 st reason		Promote rural development (30.3%)
b. 2 nd reason		Enhance energy security (25.8%)
c. 3 rd reason		Reduce GHG emissions (21.2%)
11 Please select the top-3 national energy targets that you expect will be implemented over 2014-2030 in Colombia.	a) Reduce GHG emissions below 1990 levels, b) increase share of renewable power generation (exc. Large hydro), c) increase share of biofuels of road transport fuel, d) reduce the volume of imported fossil fuels, e) increase energy efficiency, f) increase access to electricity in non-interconnected zones, g) other	
a. 1 st national energy target		Increase energy efficiency nationwide (22.8%)
b. 2 nd national energy target		Increase share of biofuels in road transport fuel (19.7%)
c. 3 rd national energy target		Increase share of renewable power generation, exc. large hydro (16.7%)

12	Please select the top-3 key barriers to further deploy bioethanol	a) Low price of bioethanol, b) lack of political support, c) potential market threat from imported duty-free ethanol, d) limitations in technology, e) limited production capacity, f) limited infrastructure for expansion, g) limited infrastructure for transporting ethanol, h) limited success of current policy framework, i) lack of clear targets and strategic planning, j) lack of public acceptance, k) other	
	a. 1 st key barrier		Lack of clear targets and strategic planning (21.7%)
	b. 2 nd key barrier		Limitations in technologies to produce bioethanol (11.7%)
	c. 3 rd key barrier		Others (11.7%)
13	Please select the top-3 key barriers to further deploy biodiesel	a) Low price of biodiesel, b) lack of political support, c) potential market threat from imported duty-free biodiesel, d) limitations in technology, e) limited production capacity, f) limited infrastructure for expansion, g) limited infrastructure for transporting biodiesel, h) limited success of current policy framework, i) lack of clear targets and strategic planning, j) lack of public acceptance, k) other	
	a. 1 st key barrier		Lack of clear targets and strategic planning (17%)
	b. 2 nd key barrier		Limited production capacity that covers only domestic market (17%)
	c. 3 rd key barrier		Others (15.2%)
14	Please select the top-3 key barriers to further deploy biomass-based power generation	a) Low price of electricity, b) lack of political support, c) competition with subsidized diesel-based generation in NIZ, d) limitations in technology, e) high cost of technologies, f) limited infrastructure for transporting biomass, g) perception that hydropower is the best solution, h) limited success of current policies, i) lack of clear targets and strategic planning, j) lack of public acceptance, k) other.	
	a. 1 st key barrier		Lack of clear targets and strategic planning (19.3%)
	b. 2 nd key barrier		High cost of power generation equipment (17.5%)
	c. 3 rd key barrier		Competition with subsidized diesel-based generation in NIZ (15.8%)

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9 Supplementary Information 2: Questions in second survey

Part 1: Information about the participant		
This part intends to collect information about the expertise of the survey's participant		
	Question	Possible answers
1	Please select your level of expertise on biomass-based power generation	a) excellent, b) above average, c) average, d) below average, e) poor
2	Please select your level of expertise on biofuels	a) excellent, b) above average, c) average, d) below average, e) poor
3	Please select your level of expertise on energy policy	a) excellent, b) above average, c) average, d) below average, e) poor

Part 2: Increase share of renewable power generation		
This part intends to identify concrete goals and specific pathways for the target of increasing share of renewable power generation (excluding hydropower >10 MW)		
	Question	Possible answers
4	Please select the percentage of total electricity that you think should be generated from renewable energy sources (excluding hydropower > 10 MW)	a) 2.5%, b) 5%, c) 7.5%, d) 10%, e) other
5	Please select the year at which you expect this target to be accomplished	a) 2015, b) 2020, c) 2025, d) 2030
6	Please select the top-3 technology scenarios to generate biomass-based power and CHP that you expect to be implemented to achieve this target	a) Biomass fired CHP plants using condensing-extraction steam turbines, b) Biomass fired organic Rankine cycle (ORC) power plants, c) Biomass gasification and syngas combustion in reciprocating gas engines, d) Biomass gasification and syngas combustion in gas turbines, e) Biomass co-firing (up to 10% by volume) in existing coal power plants, f) Combustion of landfill gas in reciprocating engines, g) Anaerobic digestion and biogas combustion in reciprocating engines, h) other
	a. 1 st scenario	
	b. 2 nd scenario	
	c. 3 rd scenario	
7	Do you think a new policy framework is necessary to support renewable power generation (excluding hydropower > 10 MW)?	a) yes, b) no
8	If the answer to the previous question is positive, please select the option that you consider most appropriate for Colombia	a) feed-in-tariff, b) Renewable Energy Portfolio Standard, c) National Renewable Energy Auction, d) Net metering, e) Renewable Energy Certificates, f) Other, g) Do not know

Part 3: Increase share of biofuels in road transport fuel (bioethanol)		
This part intends to identify concrete goals and specific pathways for the target of increasing share of bioethanol in the road transport fuel		
	Question	Possible answers
9	Please select the percentage quota mandate of bioethanol in gasohol (volume basis)	a) E12, b) E15, c) E20, d) E25, e) hE15 (15% hydrous ethanol), f) he100 (pure hydrous ethanol), g) other
10	Please select the year at which you expect this target to be accomplished	a) 2015, b) 2020, c) 2025, d) 2030
11	Please select the top-3 technology scenarios to produce bioethanol that you expect to be implemented to achieve this target	a) cane-based bioethanol with standard fermentation and distillation, b) cane-based bioethanol with improved fermentation and distillation, c) small-scale cane-based bioethanol with batch fermentation and distillation, d) bioethanol from alternative feedstock (cassava, beet, etc.), e) lignocellulosic bioethanol, f) other
	a. 1 st scenario	
	b. 2 nd scenario	
	c. 3 rd scenario	
12	Do you think the existing policy framework to support bioethanol production should be modified?	a) yes, b) no
13	If the answer to the previous question is positive, please describe the reasons for doing so	

Part 4: Increase share of biofuels in road transport fuel (biodiesel)		
This part intends to identify concrete goals and specific pathways for the target of increasing share of biodiesel in the road transport fuel		
	Question	Possible answers
14	Please select the percentage quota mandate of biodiesel in diesel fuel (volume basis)	a) B12, b) B15, c) B20, d) B25, e) other
15	Please select the year at which you expect this target to be accomplished	a) 2015, b) 2020, c) 2025, d) 2030
16	Please select the top-3 technology scenarios to produce biodiesel that you expect to be implemented to achieve this target	a) palm-oil biodiesel via transesterification, b) palm-oil biodiesel via alternative methods, c) biodiesel from alternative feedstock (jatropha, soy, etc.), d) biodiesel via hydrotreated vegetable oil, e) biodiesel via gasification and Fischer-Tropsch, f) biodiesel via algae, g) other
	a. 1 st scenario	
	b. 2 nd scenario	
	c. 3 rd scenario	
17	Do you think the existing policy framework to support biodiesel production should be modified?	a) yes, b) no
18	If the answer to the previous question is positive, please describe the reasons for doing so	

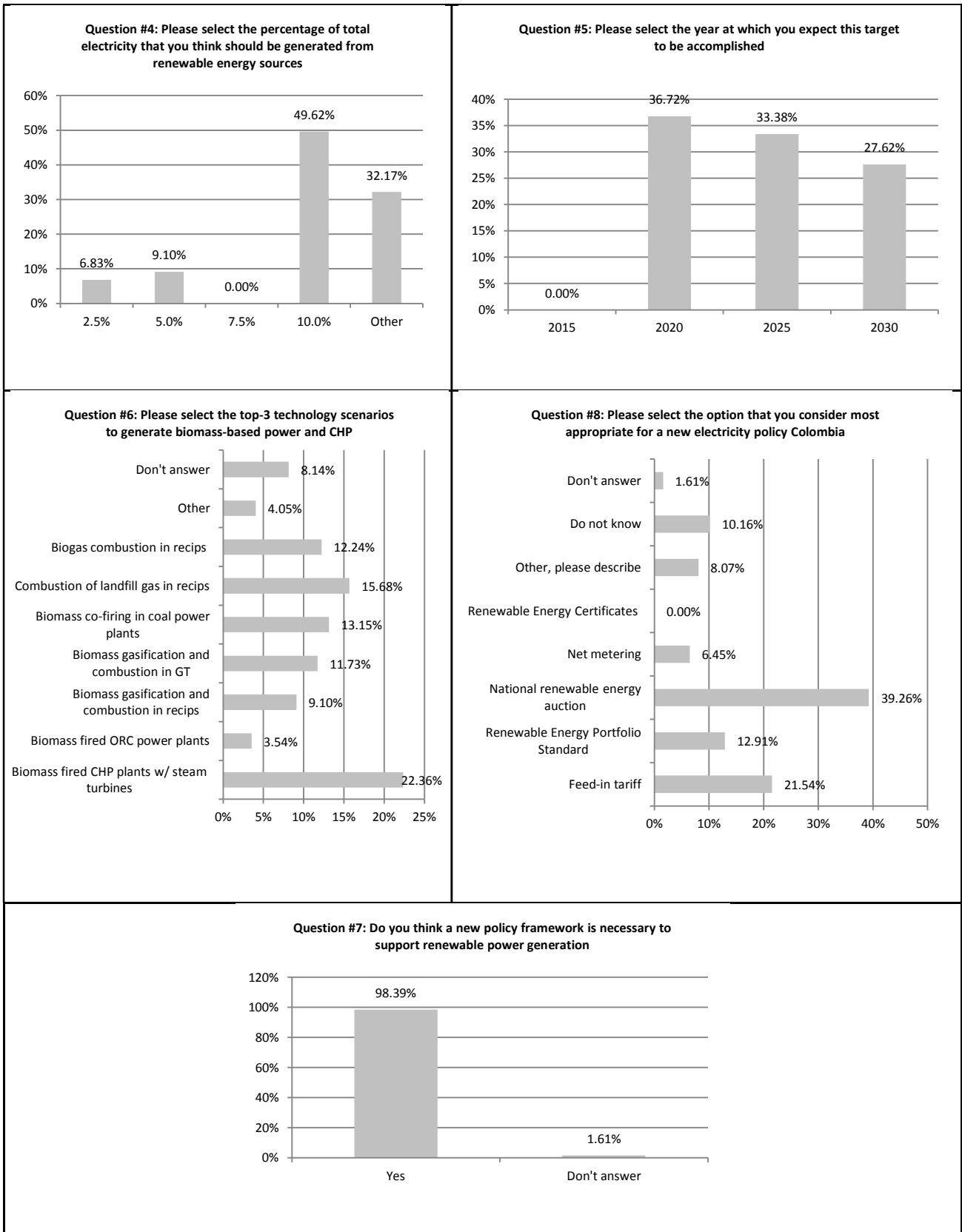
Part 5: Alternative biofuels and additives		
This part intends to capture the participant's perception of the use of alternative biofuels and additives		
	Question	Possible answers
19	Do you think alternative biofuels and additives should be promoted?	a) yes, b) no
20	If the answer to the previous question is positive, please select the most appropriate option for Colombia	a) Bio-methane for injection into natural gas grid, b) pyrolysis-based fuels, c) Dimethyl ether (DME), d) methanol, e) hydrogen, f) other
21	Do you think there should be a target for your selected option? Please describe it.	a) yes, b) no

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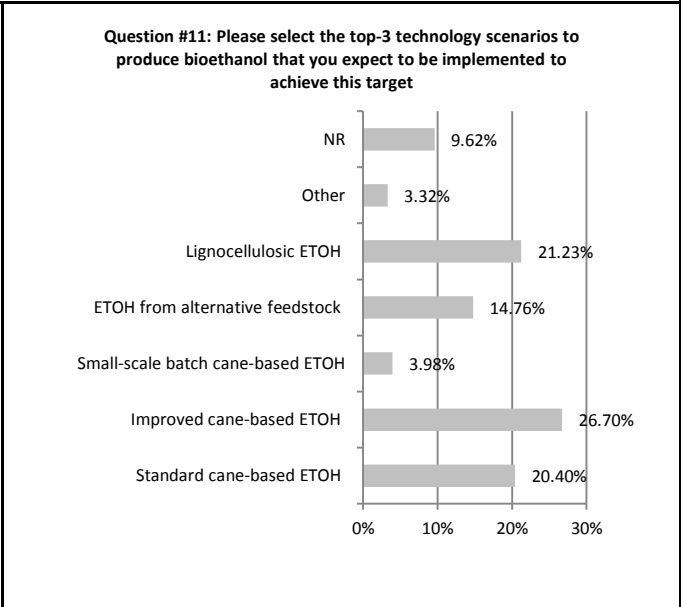
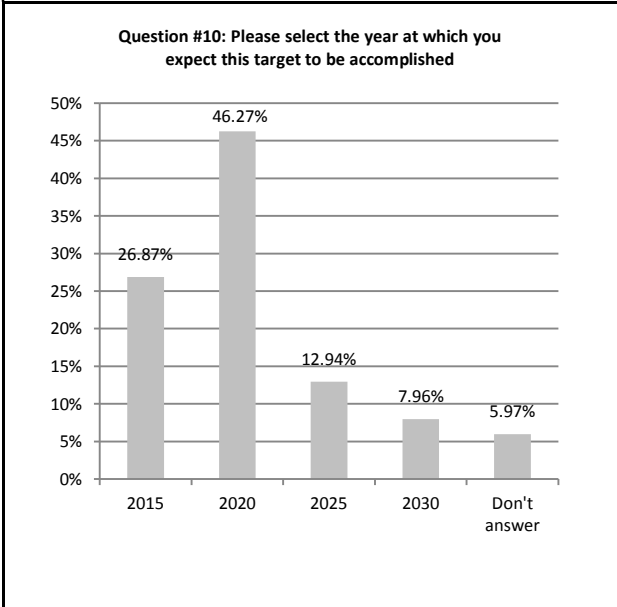
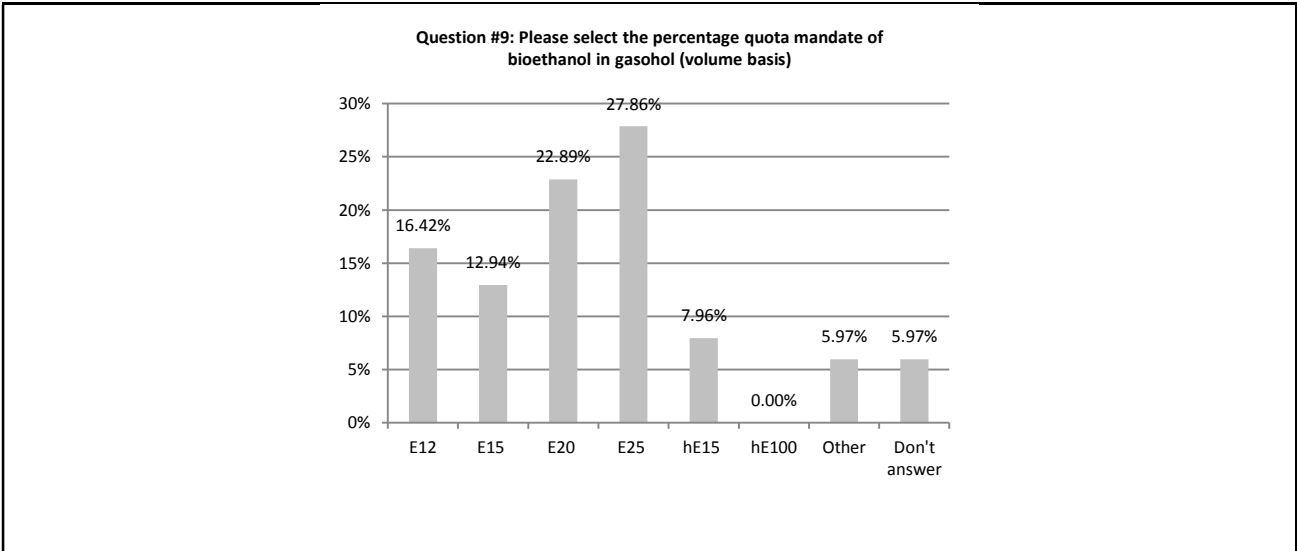
12 **Supplementary Information 3: Responses from experts to questions of second**
 13 **survey**

14 **Answers from experts regarding Part 2 of the survey (Increase share of renewable power generation)**
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18 **Answers from experts regarding Part 3 of the survey (Increase share of bioethanol in road transport fuel)**

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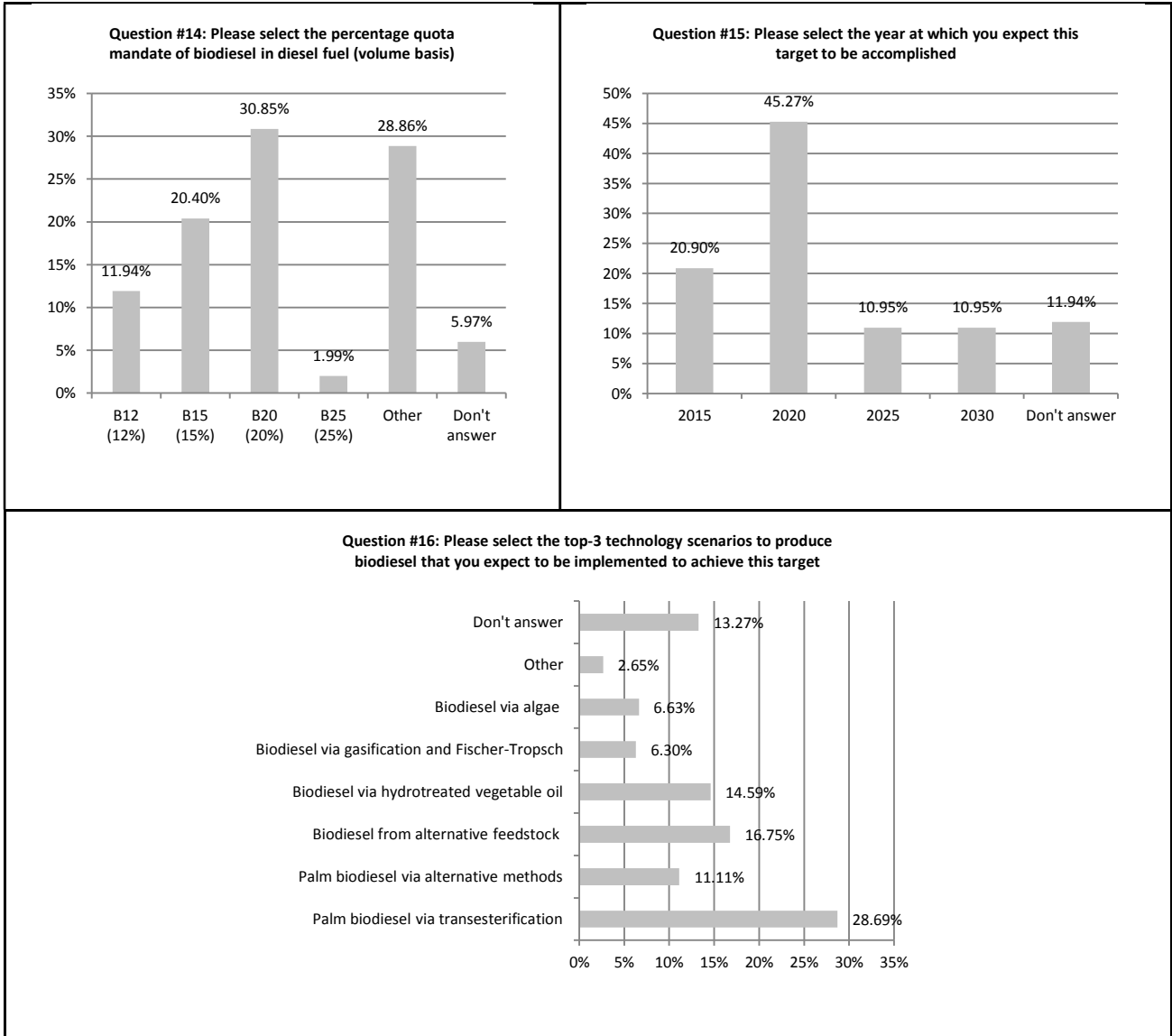


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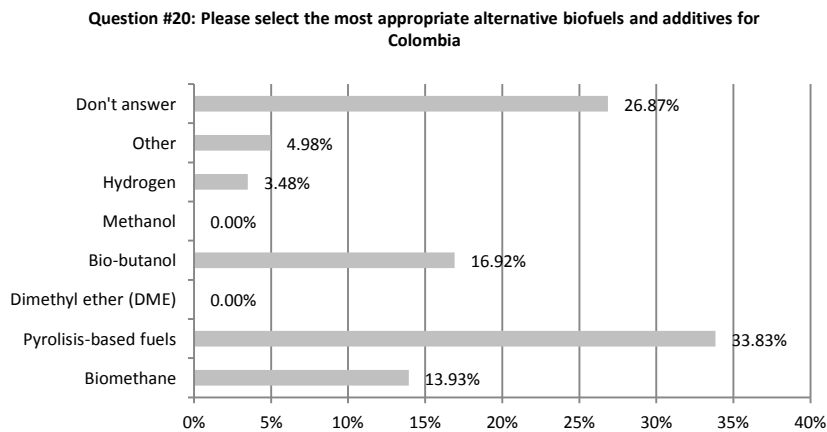
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Answers from experts regarding Part 4 of the survey (Increase share of biodiesel in road transport fuel)



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26 Answers from experts regarding Part 5 of the survey (Alternative biofuels and additives)



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